Message Text

SECRET

PAGE 01 BELGRA 02085 131659Z ACTION EUR-03

INFO OCT-01 ISO-00 SSO-00 /004 W

-----090447 131740Z /41

O 131509Z MAR 78

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 5791

SECRETBELGRADE 2085

FOR EUR/EE ONLY - 3 COPIES ONLY

FOR ANDREWS FROM WORTZEL

E.O. 11652: GDS TAGS: OGEN

SUBJ: OFFICIAL INFORMAL

1. WE HAVE SNAPPED TO ATTENTION AND WILL FOLLOW INSTRUCTIONS CONCERNING NIMITZ FLIGHT OPS. HOWEVER, I BELIEVE THAT WE LACK ADEQUATE INSTRUCTIONS. STATE 061726 (PARA 3) ONLY PROVIDES FOR DAO TO PASS THE ATC INFORMATION WHICH WE NOW HAVE FROM THE NIMITZ. I THINK IT WOULD BE A MISTAKE IF WE DID NOT FIRST GO IN TO FSFA TO MAKE TWO POINTS: (1) WE DO NOT SHARE THE YUGOSLAV VIEW THAT THE ADRIATIC IS UNSUITABLE FOR FLIGHT OPS AS LONG AS YUGOSLAV TERRITORY IS RESPECTED. WE ARE NOT INSENSITIVE TO TIMING (WITH REFERENCE TO TITO VISIT AND RECENT PROBLEMS IN FLIGHT OPS) AND CONSIDERED TIMING, BUT THE SCHEDULED NIMITZ VISIT TO VENICE AND THE SCHEDULED NIMITZ VISIT TO VENICE

NATURE OF THE OPERATION PRECLUDE ANY DELAY.

(2) WE PLAN TO UTILIZE NORMAL ICAO ATC NOTIFICATION PROCEDURES TO INFORM YUGOSLAV AUTHORITIES IN THE FUTURE WHEN FLIGHT OPS TAKE PLACE NEAR YUGOSLAV WATERS. THIS TIME, ON AN EXCEPTIONAL BASIS, WE WILL INFORM THEM EVEN THOUGH THE OPS WILL BE ON THE OTHER SIDE OF THE ADRIATIC.

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- 2. WE SHOULD DO THIS, IF YOU ALL AGREE, TOMORROW OR WEDNESDAY AT THE LATEST. LET US KNOW.
- 3. WE WILL BE REPORTING THAT DAVID EVANS WILL BE CONTROL FOR CODEL ROSTENKOWSKI. SINCE HE MUST BE IN NEW YORK FOR THE ECON COUNCIL SESSION APRIL 4, WE MAY ASK THAT HE BE GIVEN A SEAT ON THE PLANE FROM DUBROVNIK TO ANDREWS. WE'LL LET YOU KNOW IF WE

NEED HELP.

4. TOUR RECENT POLICY EXERCISE AND THE TITO VISIT HAVE AGAIN DRAWN ATTENTION TO THE DUAL NATIONAL PROBLEM, WHICH WE CONTINUE TO TREAT LIKE THE WEATHER AS MARK TWAIN PORTRAYED IT. AS, I SUSPECT, ALL MY PREDECESSORS HAVE, I DISCUSSED THE PROBLEM SOME TIME AGO WITH THE HEAD OF THE FSFA CONSULAR DEPARTMENT. WHILE WE BOTH MOSTLY COVERED THE WELL-TROD GROUND, HE ADDED SOMETHING WHICH, AT LEAST JUDGING FROM OUR FILES, IS NOT PART OF THE DOCTRINE. ASSERTING THAT, JUST AS THE YUGOSLAVS CANNOT RECOGNIZE DUAL NATIONALITY IN A CITIZEN HERE. THEY DO NOT CLAIM RIGHTS FOR A YUGOSLAV-AMERICAN IN THE US, HE WENT ON TO SAY THAT THE YUGOSLAV POSITION IS BASED UPON THE HAGUE CONVENTION ON CERTAIN QUESTIONS RELATING TO THE CONFLICT OF NATIONALITY LAWS OF APRIL 1930. FROM MATERIALS IN THE EMBASSY, WE CANNOT TELL EXACTLY WHAT THIS CONVENTION PROVIDES, AND INFER THAT WE ARE NOT A SIGNATORY. I SUSPECT THAT SOMEONE IN L HAS ANALYZED THIS THOROUGHLY. WHILE I HAVE NO IDEA WHAT EFFECT, IF ANY, THE HAGUE CONVENTION MIGHT HAVE ON OUR POSITION ON THE ISSUE OF DUAL NATIONALS. I WONDER WHETHER DARRYL COULD TRY TO ACTIVATE SOMEONE IN L (OR CA) TO GET US SOME COMMENT ON THIS. WE ALL FEEL THAT SOMETHING SHOULD BE DONE ABOUT DUAL NATIONALS BUT, AT THIS POINT, I FEEL STYMIED. AN UP-TO-DATE EXPERT EVALUATION, IF THE EXPERTS ARE WILLING, WOULD BE APPRECIATED.

5. THANKS AGAIN FOR THE TITO VISIT RUNDOWNS. TITO'S REMARKS AT SECRET

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THE AIRPORT SATURDAY EVENING COULD HARDLY HAVE BEEN WARMER.

6. WE ASSUME THAT THE PEOPLE WHO WERE WORRYING ABOUT KARKOS AND THE OTHER TWO UKRAINIAN-AMERICANS WHO TRIED TO GET THEMSELVES IN TROUBLE HERE FOUND THEM. IT WAS SATURDAY BEFORE WE COULD GET ANY OFFICIAL WORD, WHICH WAS TO THE EFFECT THAT (1) KARKOS (AT LEAST) HAD LEFT FRIDAY, AND (2) THERE WAS NO YUGOSLAV OBJECTION TO THEIR BEING HERE AND THEY WERE NOT IN TROUBLE. WORTZEL

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Message Attributes

Automatic Decaptioning: Z Capture Date: 01 jan 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 13 mar 1978 Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BELGRA02085
Document Source: CORE

Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: GS Errors: N/A

Expiration: Film Number: D780111-0806 Format: TEL

From: BELGRADE **Handling Restrictions:**

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t19780377/aaaacnft.tel

Line Count: 103 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 955a74c8-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: SECRET
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 2
Previous Channel Indicators: n/a Previous Classification: SECRET Previous Handling Restrictions: ONLY

Reference: n/a Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 09 jun 2005 Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:**

Review Withdrawn Fields: n/a SAS ID: 3357045 Secure: OPEN Status: NATIVE

Subject: OFFICIAL INFORMAL

TAGS: OGEN To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/955a74c8-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014